

## Message Text

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PAGE 01 IAEA V 10635 01 OF 02 231555Z

47

ACTION IO-10

INFO OCT-01 EUR-12 EA-07 ISO-00 ACDA-05 CIAE-00 INR-07

L-03 NSAE-00 NSC-05 EB-07 NRC-05 OES-03 FEAE-00

DODE-00 H-02 OIC-02 OMB-01 PA-01 PM-04 PRS-01 SAJ-01

SAM-01 SP-02 SS-15 USIA-06 TRSE-00 /101 W

----- 007233

R 231440Z DEC 75

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC 6856

INFO USERDA GERMANTOWN 960

AMEMBASSY TOKYO

USMISSION EC BRUSSELS

C O N F I D E N T I A L SECTION 1 OF 2 IAEA VIENNA 10635

EO 11652: GDS

TAGS: PARM, TECH, IAEA, JA

SUBJECT: JAPANESE/IAEA SAFEGUARDS DISCUSSIONS

PASS IO/SCT

1. SUMMARY: JAPANESE DELEGATION PRESENTED, DURING DEC. 10 TO 17 DISCUSSION WITH AGENCY, PROPOSALS FOR SUBSIDIARY SAFEGURDS ARRANGEMENTS INCLUDING THREE "EXAMPLES" OF FACILITY ATTACHMENTS. THESE PROPOSALS PUT LEVEL OF IAEA SAFEGUARDS EFFORT BELOW THAT UNDER EURATOM/IAEA ARRANGEMENT. DURING DISCUSSIONS, AND IN TWO NOTES GIVEN TO JAPANESE, AGENCY TOOK RATHER FIRM LINE THAT THERE SHOULD BE NO "CONNECTION" BETWEEN THESE DISCUSSIONS AND JAPANESE NPT RATIFICATION, AND THAT JAPAN COULD NOT GET A "BETTER DEAL" THAN EURATOM. IN CALL ON MISSION, JAPANESE DELEGATION SAID THEIR PROPOSAL WAS TECHNICALLY BETTER THAN EURATOM/IAEA ARRANGEMENT, AND INDICATED DOUBTS ABOUT AGENCY'S HEAVY DEPENDENCE ON FLOW VERIFICATION. THEY ALSO INDICATED RECENT DEVELOPMENTS HAD ENHANCED

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PAGE 02 IAEA V 10635 01 OF 02 231555Z

PROSPECTS OF NPT RATIFICATION. EDN SUMMARY.

2. JAPANESE DELEGATION INCLUDING IMAI (FOR FIRST TWO DAYS), HAGINOYA (MITSUBISHI), HIRATA (JAERI), AND SASAKI (AEB) HELD DISCUSSIONS IN VIENNA WITH IAEA SECRETARIAT FROM DEC. 10 TO DEC. 17. ACCORDING TO ALL AGENCY ACCOUNTS, IT WAS DIFFICULT SESSION.

3. BEFORE DETAILED DISCUSSION STARTED, DG EKLUND GAVE TO JAPANESE MISSION NOTE (COPIES POUCHED ADRESSEES) ADDRESSING "FRAMEWORK" OF DISCUSSIONS. AFTER RECALLING JAPANESE DESIRE AVOID "DISDVANTAGEOUS" TREATMENT, NEGOTIATION AND APPROVAL OF JAPAN SAFEGUARDS AGREEMENT, AND ESTABLISHMENT AT JAPANESE SUGGESTION, OF ADVISORY COMMITTEE ON SAFEGUARDS IMPLEMENTATION, NOTE STATES: QUOTE THE DIRECTOR GENERAL UNDERSTANDS THE PROPOSAL FOR THESE DISCUSSIONS TO BE AN INDICATION OF THE DETERMINATION OF THE GOVERNMENT OF JAPAN TO PROCEED AS SOON AS POSSIBLE TO THE RATIFICATION AND IMPLEMENTATION OF THE TREATY OF THE TREATY ON THE NON-PROLIFERATION OF NUCLEAR WEAPONS BUT WOULD ALSO LIKE TO STRESS THAT, IN VIEW OF THE ACTION ALREADY TAKEN BY THE BOARD OF GOVERNORS IN APPROVING THE SAFEGUARDS AGREEMENT, THERE CAN BE NO DIRECT CONNECTION BETWEEN THESE DISCUSSIONS AND THE STEPS TO BE TAKEN BY THE GOVERNMENT FOR SUCH RATIFICATION.

UNQUOTE.

4. ACCORDING TO SECERTARIAT, JAPAN PRESENTED PROPOSALS FOR "RULES AND METHODS" PART OF SUBSIDIARY ARRANGEMENTS (ANALOGUS TO THAT NEGOTIATED BETWEEN EURATOM AND IAEA), AND FOR FACILITY ATTACHMENTS COVERING LOW-ENRICHED FUEL FABRICATION PLANT, LIGHT WATER REACTOR, FAND REPORCESSING PLANT. DIFFERENT APPROACH FROM THAT IN EURATOM AGREEMENT WAS USED, AND RESULTING PROPOSED LEVELS OF AGENCY INSPECTION ARE SUBSTANTIALLY BELOW THOSE IN EURATOM "EXAMPLE" FACILITY ATTACHMENTS.

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PAGE 03 IAEA V 10635 01 OF 02 231555Z

5. WE HAVE NOT SEEN AND DO NOT KNOW DETAILS JAPANESE PROPOSAL. ACCORDING TO ONE AGENCY PARTICIPANT, JAPANESE MADE ARGUMENT THAT RESULTS OF JAPANESE NATIONAL INSPECTION SYSTEM (INDEPENDENT OF OPERATORS) CAN BE ACCEPTED BY AGENCY, BECAUSE JAPAN WILL HAVE RATIFIED NPT, AND THUS, DIVERSION BY GOVERNMENT WILL BE PRECLUDED. WHILE WE DO NOT BELIEVE JAPANESE REALLY MISUNDERSTAND

BASIS AGENCY RESPONSIBILITY SO COMPLETELY, THIS  
GIVES SOME FLAVOR OF DISCUSSION.

6. JAPANESE DELEGATION VISITED US MISSION DECEMBER 15,  
AND CONFIRMED THAT THEIR PROPOSAL WOULD RESULT IN  
LOWER LEVELS OF AGENCY INSPECTION THAN THOSE  
FORESEEN UNDER EURATOM-IAEA ARRANGEMENTS. THEY SAID  
MAIN SUBSTANTIVE POINT WAS DEFINITION OF "SIGNIFI-  
CANT QUANTITY", BUT DID NOT FURTHER ELABORATE.

7. ON LAST DAY OF DISCUSSION, AGENCY GAVE SECOND  
NOTE TO JAPANESE DELEGATION (TRANSMITTED SEPTTEL)  
REITERATING THAT IAEA/JAPAN AGREEMENT WILL BE  
"NOT LESS FAVORABLE" THAN EURATOM AGREEMENT,  
ASSUMING CONDITIONS SIMILAR, BUT CLEARLY  
IMPLYING AGENCY UNWILLINGNESS TO GIVE JAPAN BETTER  
TREATMENT, AND SAYING THAT JAPANESE PROPOSAL IN  
THESE DISCUSSIONS WOULD RESULT IN "LESS EFFECTIVE  
SAFEGUARDS". WE UNDERSTAND FROM IG ROMETSCH THAT  
HE INSISTED ON LATTER BEING PROMINENT FEATURE OF NOTE.  
WHILE IN EFFECT A REJECTION OF THEIR PROPOSAL,  
WE DOUBT THAT JAPANESE EXPECTED ANYTHING ELSE. MISOFF  
ASKED HAGINOYA AT LUNCH DEC. 17 (BEFORE HE  
RECEIVED NOTE) HOW IT WAS GOING, AND HE SAID HE  
THOUGHT THEY WOULD GET A REAFFIRMATION OF EQUAL  
TREATMENT WITH EURATOM, WHICH OUTCOME WOULD BE "NOT  
SO BAD".

8. RE NPT RATIFICATIN, HIRATA WAS CONFIDENT NPT  
RATIFICATION WOULD PASS DIET BY MARCH OR APRIL.  
CHANCES FOR FAVORABLE ACTION HAD IMPROVED, HE SAID,

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PAGE 01 IAEA V 10635 02 OF 02 231622Z

47

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SAM-01 SP-02 SS-15 USIA-06 TRSE-00 /101 W

----- 007612

R 231440Z DEC 75  
FM USMISSION IAEA VIENNA  
TO SECSTATE WASHDC 6857  
INFO USERDA GERMANTOWN  
AMEMBASSY TOKYO  
USMISSION EC BRUSSELS

C O N F I D E N T I A L SECTION 2 OF 2 IAEA VIENNA 10635

PASS IO/SCT

AS RESULT OF EFFORTS BY LDP OFFICIAL NAKASONE TO  
OVERCOME OBJECTIONS TO TREATY ON PART OF SEVERAL  
LDP MEMBERS OF UPPER HOUSE (INCLUDING GENDA AND  
TAMAKI).

9. COMMENT: JAPANESE PROPOSALS REFLECT LONG-  
STANDING OPINION OF IMAI THAT EURATOM NEGOTIATORS  
HAD UNDERTAKEN TO CARRY OUT FAR MORE THAN WAS  
NECESSARY IN ORDER TO ACHIEVE SPECIFIED LEVEL OF  
IAEA INSPECTION EFFORT. LATTER, MOREOVER, WAS  
MORE THAN REALLY REQUIRED, IN IMAI'S VIEW. THUS,  
JAPANESE PROPOSALS WENT BEYOND "EQUAL TREATMENT"  
SLOGAN AND SOUGHT TO HAVE BOTH NATIONAL SYSTEM AND  
IAEA DO LESS THAN FORESEEN IN EURATOM/IAEA ARRANGE-  
MENTS. WE UNDERSTAND THAT AWKWARD MOMENTS AROSE  
DURING DISCUSSIONS RE COMPARISONS WITH EURATOM/IAEA  
ARRANGEMENTS SINCE THOSE ARRANGEMENTS ARE SUPPOSED  
TO BE CONFIDENTIAL. DETAILS MIGHT HAVE BEEN OBTAINED  
VIA JAPANESE MEMBER IAEA INSPECTORATE OR, MORE LIKELY,  
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PAGE 02 IAEA V 10635 02 OF 02 231622Z

FROM EURATOM. MEMBER IAEA INSPECTORATE HAS TOLD US  
THAT MEMBER JAPANESE DEL TOLD HIM THAT JAPANESE  
SAFEGUARDS PEOPLE VISIT EURATOM SAFEGUARDS ORGANIZA-  
TION IN LUXEMBURG FROM TIME-TO-TIME. HIRATA'S  
FORECAST FOR JAPANESE RATIFICATION OF NPT CORRES-  
PONDING PRECISELY WITH EC BRUSSEL'S FORECAST FOR  
EURATOM-IAEA AGREEMENT COMING INTO FORCE. THIS MAY  
RPT MAY BE COINCIDENCE. TACTICS OF JAPANESE WOULD  
SEEM TO BE GOVERNED BY PRIMARY OBJECTIVE OF REDUC-  
TION OF LEVEL OF EFFORT OF BOTH NATIONAL SYSTEM  
AND IAEA. THEY MAY BE RECONCILED TO FACT THAT  
JAPAN CANNOT GET BETTER DEAL THAN EURATOM. THERE-  
FORE, THEY MAY (IF NOT ALREADY TRIED) ATTEMPT  
PERSUADE EURATOM TO JOIN RANKS WITH THEM. LABOWITZ

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## Message Attributes

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